

# Village of the City of Gallipolis Gallia County, Ohio

Cash Financial Statements
For the Year Ended December 31, 2022

Village of the City of Gallipolis, Ohio Cash Financial Statements For the Year Ended December 31, 2022

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Village Commission Village of the City of Gallipolis 333 3<sup>rd</sup> Avenue Gallipolis, OH 45631

# **Accountant's Compilation Report**

Management is responsible for the accompanying basic financial statements of the Village of the City of Gallipolis as of and for the fiscal year ended December 31, 2022, in accordance with the cash basis of accounting and the display requirements of the Governmental Accounting Standards Board Statement No. 34, and for determining that the cash basis of accounting and the display requirements of the Governmental Accounting Standards Board Statement No. 34 is an acceptable financial reporting framework. We have performed compilation engagements in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. We did not audit or review the accompanying financial statements nor were we required to perform any procedures to verify the accuracy or completeness of the information provided by management. Accordingly, we do not express an opinion, a conclusion, nor provide any form of assurance on these financial statements.

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the cash basis of accounting and the display requirements of the Governmental Accounting Standards Board Statement No. 34, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis is presented for purposes of additional analysis and is not a required part of the basic financial statements. This information is the representation of management. The information was not subject to our compilation engagement. We do not express an opinion, a conclusion, nor provide any assurance on such information.

KEITH FABER Auditor of State

David B. Thompson

Chief of Local Government Services

id B. Thompson

Columbus, Ohio

February 22, 2023

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

The discussion and analysis of the Village of the City of Gallipolis' (the Village) financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2022, within the limitations of the Village's cash basis accounting. Readers should also review the basic financial statements and notes to the financial statements to enhance their understanding of the Village's financial performance.

#### FINANCIAL HIGHLIGHTS

#### Key financial highlights are as follows:

- For 2022, total net position increased \$978,022, with governmental activities increasing \$522,632 and business-type activities increasing \$455,390.
- For 2022, the Village had two governmental major funds: the General Fund and the Court Capital Improvement Capital Projects Fund. The fund balance of the General Fund increased \$85,178, while the Court Capital Improvement Fund increased \$74,351.
- The Village has three business-type activities: the Water, Sewer, and Sanitation Funds. For 2022, net position for all three funds increased \$123,514, \$328,645, and \$4,916, respectively

#### USING THE BASIC FINANCIAL STATEMENTS

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Village's cash basis of accounting.

#### Report Components

The statement of net position and the statement of activities provide information about the cash activities of the Village as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained in the financial records of the Village as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Village has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Village's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Village of the City of Gallipolis as a Whole

Statement of Net Position and Statement of Activities

The statement of net position and the statement of activities reflect how the Village did financially during 2022, within the limitations of the cash basis of accounting. The statement of net position presents the cash balances of the governmental and business-type activities of the Village at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Village's general receipts.

These statements report the Village's cash position and changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Village's financial health. Over time, increases or decreases in the Village's cash position is one indicator of whether the Village's financial health is improving or deteriorating. When evaluating the Village's financial condition, you should also consider other nonfinancial factors as well, such as the Village's property tax base, the condition of the Village's capital assets and infrastructure, the extent of the Village's debt obligations, and the reliance on non-local financial resources for operations.

In the statement of net position and the statement of activities, we divide the Village into two types of activities:

- Governmental Activities Most of the Village's basic services are reported here, including police, fire, streets, and parks. Charges for services, state and federal grants, and income and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.
- Business-Type Activities Water and sewer services have charges based on the amounts of
  usage. The Village charges fees to recoup the cost of the entire operation of our water and sewer
  treatment plants, sanitation services, as well as all capital expenses associated with these facilities
  and equipment.

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

#### Reporting the Village of the City of Gallipolis' Most Significant Funds

#### Fund Financial Statements

Fund financial statements provide detailed information about the Village's major funds – not the Village as a whole. The Village establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Village are split into three categories: governmental, proprietary, and fiduciary.

- Governmental Funds Most of the Village's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Village's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Village's programs. The Village's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Village's major governmental funds are the General Fund and the Court Capital Improvement Capital Projects Fund. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations, if necessary.
- Proprietary Funds When the Village charges customers for the services it provides, these
  services are generally reported in proprietary funds. When the services are provided to the
  general public, the activity is reported as an enterprise fund. The Village has three enterprise
  funds, the Water, Sewer, and Sanitation Funds. The Village also has an internal service fund for
  medical expense reimbursements.
- Fiduciary Funds Fiduciary funds are used to account for resources held for the benefit of parties outside the Village. They are not reflected on the government-wide financial statements because the resources from those funds are not available to support the Village's programs.

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

# THE VILLAGE OF THE CITY OF GALLIPOLIS AS A WHOLE

Table 1 provides a summary of the Village's net position for 2022 compared to 2021 on a cash basis:

(Table 1) **Net Position** 

	Governmental Activities		Business-Ty	pe Activities	Total	
	2022	2021	2022	2021	2022	2021
Assets						
Cash and Cash Equivalents	\$2,742,105	\$2,209,184	\$2,950,985	\$2,493,910	\$5,693,090	\$4,703,094
Cash in Segregated Accounts	49,164	61,138	0	0	49,164	61,138
Internal Balances	(2,448)	(4,133)	2,448	4,133	0	0
Total Assets	\$2,788,821	\$2,266,189	\$2,953,433	\$2,498,043	\$5,742,254	\$4,764,232
Net Position						
Restricted for:						
Street	\$228,116	\$168,847	\$0	\$0	\$228,116	\$168,847
Police	184,395	60,317	0	0	184,395	60,317
Fire	274,875	222,079	0	0	274,875	222,079
Cemeteries	50,374	41,450	0	0	50,374	41,450
Community Environment	9,547	15,130	0	0	9,547	15,130
Recreation	58,924	70,130	0	0	58,924	70,130
Court	1,092,327	963,161	0	0	1,092,327	963,161
Unclaimed Monies	112,293	103,727	0	0	112,293	103,727
Perpetual Care - Nonexpendable	27,442	27,442	0	0	27,442	27,442
Drug Prevention Program	3,645	0	0	0	3,645	0
Other Purposes	140,087	74,025	0	0	140,087	74,025
Unrestricted	606,796	519,881	2,953,433	2,498,043	3,560,229	3,017,924
Total Net Position	\$2,788,821	\$2,266,189	\$2,953,433	\$2,498,043	\$5,742,254	\$4,764,232

As mentioned previously, net position of governmental activities increased \$522,632 and the business-type activities net position increased \$455,390 during 2022. The primary reason contributing to the increase in governmental activities is increases in property and other local taxes, municipal income taxes, and intergovernmental revenues during 2022. Business-type activities increased primarily due to increases in charges for services in each enterprise fund.

Table 2 reflects the changes in net position on a cash basis in 2022 and 2021 for governmental activities, business-type activities, and total primary government.

# Village of the City of Gallipolis, Ohio Management's Discussion and Analysis

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

# (Table 2) **Changes in Net Position**

	Governmental Activities		Business-Ty	pe Activities	Total		
	2022	2021	2022	2021	2022	2021	
Receipts							
Program Receipts:							
Charges for Services	\$1,090,197	\$1,205,012	\$4,179,418	\$3,886,743	\$5,269,615	\$5,091,755	
Operating Grants,							
Contributions and Interest	874,421	901,376	0	0	874,421	901,376	
Capital Grants and Contributions	74,383	4,526	0	0	74,383	4,526	
Total Program Receipts	2,039,001	2,110,914	4,179,418	3,886,743	6,218,419	5,997,657	
General Receipts:							
Property and Other Local Taxes	438,928	402,514	0	0	438,928	402,514	
Municipal Income Taxes	1,901,935	1,690,991	0	0	1,901,935	1,690,991	
Franchise Fees	52,322	55,705	0	0	52,322	55,705	
Grants and Entitlements	205,308	120,828	0	0	205,308	120,828	
Investment Earnings	19,119	18,065	0	0	19,119	18,065	
Donations	2,764	2,006	0	0	2,764	2,006	
Miscellaneous	118,748	65,021	24,348	23,356	143,096	88,377	
Total General Receipts	2,739,124	2,355,130	24,348	23,356	2,763,472	2,378,486	
Total Receipts	4,778,125	4,466,044	4,203,766	3,910,099	8,981,891	8,376,143	
Disbursements							
General Government	992,413	959,940	0	0	992,413	959,940	
General Government - Court	656,374	673,992	0	0	656,374	673,992	
Security of Persons and Property:	,	,				,	
Police	1,307,685	1,234,600	0	0	1,307,685	1,234,600	
Fire	391,168	221,819	0	0	391,168	221,819	
Public Health Services	110,733	84,402	0	0	110,733	84,402	
Community Environment	96,530	115,408	0	0	96,530	115,408	
Transportation	297,625	314,791	0	0	297,625	314,791	
Leisure Time Activities	209,624	161,373	0	0	209,624	161,373	
Debt Service:							
Principal Retirement	203,889	196,065	0	0	203,889	196,065	
Interest and Fiscal Charges	84,452	92,276	0	0	84,452	92,276	
Water	0	0	1,628,785	1,805,587	1,628,785	1,805,587	
Sewer	0	0	1,724,428	1,902,757	1,724,428	1,902,757	
Sanitation	0	0	395,163	386,656	395,163	386,656	
Total Disbursements	4,350,493	4,054,666	3,748,376	4,095,000	8,098,869	8,149,666	
Increase (Decrease) before Transfers	427,632	411,378	455,390	(184,901)	883,022	226,477	
Transfers	0	(244)	0	244	0	0	
Proceeds from Sale of Bonds	95,000	0	0	0	95,000	0	
Change in Net Position	522,632	411,134	455,390	(184,657)	978,022	226,477	
Net Position Beginning of Year	2,266,189	1,855,055	2,498,043	2,682,700	4,764,232	4,537,755	
Net Position End of Year	\$2,788,821	\$2,266,189	\$2,953,433	\$2,498,043	\$5,742,254	\$4,764,232	

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

#### **Governmental Activities**

For 2022, program receipts represent \$2,039,001 or 42.7 percent of total receipts and are primarily composed of charges for services such as code enforcement, cemetery, and recreation fees, court fines, and police and fire contracts, capital grants used for capital improvement projects, and restricted intergovernmental receipts such as motor vehicle license and gas tax money.

General receipts represent \$2,739,124, or 57.3 percent of the Village's total receipts, and of this amount, \$2,340,863, or 85.5 percent are derived from local taxes. The Village's total general receipts increased \$383,994 from 2021 in the areas of property and other local taxes, municipal income taxes, and miscellaneous revenues. The Village had proceeds from the sale of bonds in 2022 for fire equipment.

The Village continued to work very hard to increase the income tax base by being proactive with new businesses and continued to strive to provide better service to the taxpayers at the lowest cost possible.

General government and security of persons and property are the major activities of the Village, representing 61.9 percent of the governmental disbursements in 2022. During 2022, disbursements for these operations amounted to \$992,413 and \$1,698,853, respectively. These activities are, for the most part, funded by the municipal income tax. The Village attempted to supplement the income and activities of the police and fire departments through grant funding to enable the departments to widen the scope of their activities. The police and fire departments and their employees continued to work hand-in-hand with the Village to help reduce the costs to the taxpayer.

General government – court, public health services, community environment, transportation, leisure time activities, and debt service account for the remaining 38.1 percent of governmental disbursements in 2022.

### **Business-Type Activities**

The Village's water, sewer, and sanitation operations account for the disbursements for the Village's business-type activities and are funded primarily from charges for services. During 2022, program revenues exceeded program disbursements by \$455,390 for all business-type activities due in large part to a decrease in capital outlay disbursements and an increase in charges for services revenue from the prior year.

If you look at the Statement of Activities, you will see the first column lists the major services provided by the Village. The next column identifies the costs of providing these services. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Village that must be used to provide a specific service. The net Disbursements (Receipts) column compares the program receipts to the cost of the service. The "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

# (Table 3) **Governmental Activities**

	Total Cost Net Cost of Services of Services		Total Cost of Services	Net Cost of Services
	2022	2022	2021	2021
General Government	\$992,413	\$666,719	\$959,940	\$399,607
General Government - Court	656,374	(243,806)	673,992	(242,661)
Security of Persons and Property:				
Police	1,307,685	1,135,856	1,234,600	1,224,127
Fire	391,168	284,341	221,819	106,169
Public Health Services	110,733	60,781	84,402	59,327
Community Environment	96,530	68,769	115,408	67,767
Transportation	297,625	(48,017)	314,791	(13,257)
Leisure Time Activities	209,624	98,508	161,373	54,332
Debt Service:				
Principal Retirement	203,889	203,889	196,065	196,065
Interest and Fiscal Charges	84,452	84,452	92,276	92,276
Total	\$4,350,493	\$2,311,492	\$4,054,666	\$1,943,752

The dependence upon property and income tax receipts is apparent as approximately 53.1 percent of governmental activities are supported through these and other general receipts.

#### THE VILLAGE'S FUNDS

The Village's governmental funds are accounted for using the cash basis of accounting. In 2022, governmental funds had total receipts of \$4,778,125 and disbursements of \$4,347,468.

The General Fund is the primary operating fund of the Village. At the end of 2022, the unassigned fund balance was \$532,227, while total fund balance was \$698,538. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total fund disbursements. Unassigned fund balance represents 18.7 percent to total General Fund disbursements, while total fund balance represents 24.6 percent of that same amount. The Village's General Fund balance increased \$85,178 during 2022, primarily due to increases in grant funding and tax revenue.

At the end of 2022, the Court Capital Improvement Capital Projects Fund had a fund balance of \$417,273, an increase of \$74,351.

Operating receipts for the Water Enterprise Fund increased in 2022. Operating disbursements also increased due to an increase in contractual services disbursements. Capital outlay in disbursements decreased, leading to an increase in net position of \$123,514 in 2022.

Operating disbursements of the Sewer Enterprise Fund decreased in 2022, due to a decrease in contractual services and capital outlay disbursements. This decrease in disbursements lead to an increase in net position of \$328,645 in 2022.

Operating receipts and disbursements of the Sanitation Enterprise Nonmajor Fund remained fairly consistent during 2022, contributing to the slight increase in net position of \$4,916.

Management's Discussion and Analysis For the Year Ended December 31, 2022 Unaudited

#### General Fund Budgeting Highlights

The Village's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2022, the Village amended the General Fund budget several times. Budget basis receipts were \$3,143,808, \$9,071 below final estimates of \$3,152,879. Final estimated receipts were increased \$159,919 from the original of \$2,992,960. Disbursements of \$2,894,747 were lower than final appropriations of \$3,049,894. Final appropriations were increased \$66,274 from original appropriations of 2,983,620.

All recommendations for budget change came from the Village Manager and Village Auditor to the Commission for review and Ordinance enactment on the change. The allocation of appropriations within the departments and objects within a fund, with the exception of employee salaries, may be modified during the year, as requested by the department supervisors and approved by the Village Manager, by the Village Auditor without an ordinance of Commission. With the General Fund supporting many of the major activities such as police and fire departments, as well as most legislative and executive activities, the General Fund was monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

#### **DEBT ADMINISTRATION**

The Village had the following debt outstanding at each year end:

(Table 4)
Outstanding Debt at December 31, 2022 and 2021

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Bond Anticipation Notes	\$222,735	\$252,577	\$0	\$0	\$222,735	\$252,577
Loans	0	0	6,316,578	6,726,220	6,316,578	6,726,220
General Obligation Bonds	1,832,334	1,911,381	0	0	1,832,334	1,911,381
Totals	\$2,055,069	\$2,163,958	\$6,316,578	\$6,726,220	\$8,371,647	\$8,890,178

For additional information on the Village's debt, see Note 13 to the basic financial statements.

#### **CURRENT ISSUES**

As the preceding information shows, the Village depended heavily on its taxpayers and on grants and entitlements. The Village tightened non-capital related spending to better bring expenses in line with revenues and carefully watched financial planning in order for the Village to remain on firm financial footing.

#### CONTACTING THE VILLAGE AUDITOR'S DEPARTMENT

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Shelly Clonch, Village Auditor, P.O Box 339, Gallipolis, Ohio 45631.

Statement of Net Position - Cash Basis December 31, 2022

	Governmental Activities	Business-Type Activities	Total
Assets Equity in Pooled Cash and Cash Equivalents Cash in Segregated Accounts Internal Balances	\$2,742,105 49,164 (2,448)	\$2,950,985 0 2,448	\$5,693,090 49,164 0
Total Assets	\$2,788,821	\$2,953,433	\$5,742,254
Net Position Restricted for:			
Street	\$228,116	\$0	\$228,116
Police	184,395	0	184,395
Fire	274,875	0	274,875
Cemeteries	50,374	0	50,374
Community Environment	9,547	0	9,547
Recreation	58,924	0	58,924
Court	1,092,327	0	1,092,327
Unclaimed Monies	112,293	0	112,293
Perpetual Care - Nonexpendable	27,442	0	27,442
Drug Prevention Program	3,645	0	3,645
Other Purposes	140,087	0	140,087
Unrestricted	606,796	2,953,433	3,560,229
Total Net Position	\$2,788,821	\$2,953,433	\$5,742,254

Statement of Activities - Cash Basis For the Year Ended December 31, 2022

			Program Receipts		,	sbursements) Rec anges in Net Posi	1
	Disbursements	Charges for Services	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities General Government General Government - Court	\$992,413 656,374	\$181,030 689,432	\$144,664 210,748	\$0 0	(\$666,719) 243,806	\$0 0	(\$666,719) 243,806
Security of Persons and Property: Police Fire	1,307,685 391,168	11,315 0	160,514 56,827	0 50,000	(1,135,856) (284,341)	0	(1,135,856) (284,341)
Public Health Services Community Environment	110,733 96,530 297,625	49,825 24,052 119,152	127 3,709 202,107	0 0 24,383	(60,781) (68,769)	0 0 0	(60,781) (68,769)
Transportation Leisure Time Activities Debt Service:	209,624	15,391	95,725	24,383	48,017 (98,508)	0	48,017 (98,508)
Principal Retirement Interest and Fiscal Charges	203,889 84,452	0	0	0	(203,889) (84,452)	0	(203,889) (84,452)
Total Governmental Activities	4,350,493	1,090,197	874,421	74,383	(2,311,492)	0	(2,311,492)
Business-Type Activities Water	1,628,785	1,739,425	0	0	0	110,640	110,640
Sewer	1,724,428	2,040,023	0	0	0	315,595	315,595
Sanitation	395,163	399,970	0	0	0	4,807	4,807
Total Business-Type Activities	3,748,376	4,179,418	0	0	0	431,042	431,042
Total	\$8,098,869	\$5,269,615	\$874,421	\$74,383	(2,311,492)	431,042	(1,880,450)
	General Receipt Property Taxes I						
	General Purpos				303,858	0	303,858
	Fire				135,070	0	135,070
	Income Taxes Le	evied for Gener	al Purposes		1,901,935	0	1,901,935
	Franchise Fees				52,322	0	52,322
			stricted to Specific P	rograms	205,308	0	205,308
	Investment Earn	ings			19,119	0	19,119
	Donations Miscellaneous				2,764	0	2,764
	Miscellaneous				118,748	24,348	143,096
	Total General Re	eceipts			2,739,124	24,348	2,763,472
	Proceeds from S	ale of Bonds			95,000	0	95,000
	Total General Re	eceipts and Oth	er Sources		2,834,124	24,348	2,858,472
	Change in Net Po	osition			522,632	455,390	978,022
	Net Position Beg	inning of Year			2,266,189	2,498,043	4,764,232
	Net Position Ena	of Year			\$2,788,821	\$2,953,433	\$5,742,254

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2022

	General	Court Capital Improvement	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$558,475	\$461,119	\$1,610,218	\$2,629,812
Cash in Segregated Accounts	27,770	10,154	9,456	47,380
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	112,293	0	0	112,293
	_			
Total Assets	\$698,538	\$471,273	\$1,619,674	\$2,789,485
Fund Balances				
Nonspendable	\$112,293	\$0	\$27,442	\$139,735
Restricted	0	471,273	1,571,017	2,042,290
Committed	0	0	21,215	21,215
Assigned	54,018	0	0	54,018
Unassigned	532,227	0	0	532,227
Total Fund Balances	\$698,538	\$471,273	\$1,619,674	2,789,485

#### Amounts reported for governmental activities in the statement of net position are different because:

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal fund are included in governmental activities in the statement of net position.

(664)

Net Position of Governmental Activities

\$2,788,821

Statement of Cash Receipts, Disbursements, and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2022

	General	Court Capital Improvement	Other Governmental Funds	Total Governmental Funds
Receipts				
Property and Other Local Taxes	\$303,858	\$0	\$135,070	\$438,928
Municipal Income Taxes	1,901,935	0	0	1,901,935
Permissive Motor Vehicle License Taxes	0	0	65,067	65,067
Charges for Services	212,629	0	115,176	327,805
Fines, Licenses, Permits, and Settlements	392,161	168,266	136,898	697,325
Franchise Fees	52,322	0	0	52,322
Intergovernmental	138,370	0	924,920	1,063,290
Investment Earnings	19,119	0	907	20,026
Donations	2,764	0	89,915	92,679
Miscellaneous	116,663	0	2,085	118,748
Total Receipts	3,139,821	168,266	1,470,038	4,778,125
Disbursements				
Current:				
General Government	791,986	0	167,367	959,353
General Government - Court	327,340	44,359	283,906	655,605
Security of Persons and Property:				
Police	1,264,484	0	41,786	1,306,270
Fire	234,724	0	11,444	246,168
Public Health Services	2,803	0	107,884	110,687
Community Environment	87,084	0	9,292	96,376
Transportation	64,690	0	232,884	297,574
Leisure Time Activities	67,613	0	142,011	209,624
Capital Outlay	0	0	177,470	177,470
Debt Service:	0	0	202.000	202.000
Principal Retirement	0	0	203,889	203,889
Interest and Fiscal Charges	0	0	84,452	84,452
Total Disbursements	2,840,724	44,359	1,462,385	4,347,468
Excess of Receipts Over Disbursements	299,097	123,907	7,653	430,657
Other Financing Sources (Uses)				
Proceeds from Sale of Bonds	0	0	95,000	95,000
Advances In	23,000	0	0	23,000
Advances Out	0	0	(23,000)	(23,000)
Transfers In	939	444	404,341	405,724
Transfers Out	(237,858)	(50,000)	(117,866)	(405,724)
Total Other Financing Sources (Uses)	(213,919)	(49,556)	358,475	95,000
Net Change in Fund Balances	85,178	74,351	366,128	525,657
Fund Balances Beginning of Year	613,360	396,922	1,253,546	2,263,828
Fund Balances End of Year	\$698,538	\$471,273	\$1,619,674	\$2,789,485

#### Amounts reported for governmental activities in the statement of activities are different because:

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund receipts are eliminated. The net receipts (disbursements) of the internal service fund is allocated among the governmental activities.

(3,025)

Change in Net Position of Governmental Activities

\$522,632

Village of the City of Gallipolis, Ohio
Statement of Receipts, Disbursements, and Changes
in Fund Balance - Budget and Actual (Budget Basis)
General Fund For the Year Ended December 31, 2022

	Budgeted A	mounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts					
Property and Other Local Taxes	\$288,487	\$310,488	\$303,858	(\$6,630)	
Municipal Income Taxes	1,747,681	1,900,000	1,901,935	1,935	
Charges for Services	310,700	305,200	212,571	(92,629)	
Fines, Licenses, and Permits	405,500	395,500	396,535	1,035	
Franchise Fees	58,300	58,300	52,322	(5,978)	
Intergovernmental	131,992	138,091	138,370	279	
Investment Earnings	18,000	18,000	18,790	790	
Donations	2,000	2,000	2,764	764	
Miscellaneous	30,300	25,300	116,663	91,363	
Total Receipts	2,992,960	3,152,879	3,143,808	(9,071)	
Disbursements					
Current:					
General Government	850,170	875,693	797,596	78,097	
General Government - Court	330,407	335,407	327,565	7,842	
Security of Persons and Property:	1.040.050	4.000.006	1.000.000	10.061	
Police	1,262,258	1,288,926	1,268,962	19,964	
Fire	300,460	300,460	277,824	22,636	
Public Health Services	4,250	4,250	2,803	1,447	
Community Environment	92,051	93,771	87,084	6,687	
Transportation	70,000	70,000	64,690	5,310	
Leisure Time Activities	74,024	81,387	68,223	13,164	
Total Disbursements	2,983,620	3,049,894	2,894,747	155,147	
Excess of Receipts Over Disbursements	9,340	102,985	249,061	146,076	
Other Financing Sources (Use)					
Advances In	97,262	23,000	23,000	0	
Transfers In	3,266	3,265	939	(2,326)	
Transfers Out	(306,120)	(237,858)	(237,858)	0	
Total Other Financing Sources (Use)	(205,592)	(211,593)	(213,919)	(2,326)	
Net Change in Fund Balance	(196,252)	(108,608)	35,142	143,750	
Fund Balance Beginning of Year	537,903	537,903	537,903	0	
Prior Year Encumbrances Appropriated	41,970	41,970	41,970	0	
Fund Balance End of Year	\$383,621	\$471,265	\$615,015	\$143,750	

Statement of Fund Net Position - Cash Basis Proprietary Funds December 31, 2022

	Business-Type Activities  Total  Water Sewer Nonmajor Enterprise Fund Fund Fund Funds				Governmental Activities Internal Service Fund		
Assets							
Current Assets: Equity in Pooled Cash and Cash Equivalents Cash in Segregated Accounts	\$1,949,086 0	\$959,291 0	\$42,608 0	\$2,950,985 0	\$0 1,784		
Total Assets	\$1,949,086	\$959,291	\$42,608	\$2,950,985	\$1,784		
Net Position Unrestricted	\$1,949,086	\$959,291	\$42,608	2,950,985	\$1,784		
Some amounts reported for business-type activities in the statement of net position are different because internal service fund activity is included with business-type activities.  2,448							
Net position of business-type activities				\$2,953,433			

Village of the City of Gallipolis, Ohio Statement of Cash Receipts, Disbursements, and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2022

		Governmental Activities			
	Water Fund	Sewer Fund	Nonmajor Fund	Total Enterprise Funds	Internal Service Fund
Operating Receipts				<b>**</b> • • • • • • • • • • • • • • • • • •	
Charges for Services	\$1,739,425	\$2,040,023	\$399,970	\$4,179,418	\$3,050
Other Operating Receipts	9,087	12,001	109	21,197	0
Total Operating Receipts	1,748,512	2,052,024	400,079	4,200,615	3,050
<b>Operating Disbursements</b>					
Salaries and Benefits	795,881	717,467	0	1,513,348	0
Contractual Services	372,509	447,338	395,163	1,215,010	7,760
Materials and Supplies	185,465	80,157	0	265,622	0
••		<u> </u>			
Total Operating Disbursements	1,353,855	1,244,962	395,163	2,993,980	7,760
Operating Income (Loss)	394,657	807,062	4,916	1,206,635	(4,710)
Non-Operating Receipts (Disbursements)					
Capital Outlay	(267,976)	(8,783)	0	(276,759)	0
Customer Deposits Received	3,151	0	0	3,151	0
Customer Deposits Returned	(4,870)	0	0	(4,870)	0
Debt Service Principal	(1,448)	(408,194)	0	(409,642)	0
Interest and Fiscal Charges	0	(61,440)	0	(61,440)	0
Total Non Operating Receipts (Disbursements)	(271,143)	(478,417)	0	(749,560)	0
Change in Net Position	123,514	328,645	4,916	457,075	(4,710)
Net Position Beginning of Year	1,825,572	630,646	37,692		6,494
Net Position End of Year	\$1,949,086	\$959,291	\$42,608		\$1,784
Some amounts reported for business-type activit activities are different because the net disbursen service fund is reported with business-type activ.  Change in net position of business-	(1,685)				

Village of the City of Gallipolis, Ohio Statement of Net Position - Cash Basis Custodial Fund December 31, 2022

	Municipal Court
Assets Cash and Cash Equivalents in Segregated Accounts	\$102,492
<b>Net Position</b> Restricted for Individuals, Organizations, and Other Governments	\$102,492
See accompanying notes to the basic financial statements See accountant's compilation report	

Statement of Changes in Fiduciary Net Position - Cash Basis Custodial Fund For the Year Ended December 31, 2022

	Municipal Court
Additions	
Fines and Forfeitures for Other Governments	\$626,257
Contributions from Individuals	118,779
Total Additions	745,036
Deductions	
Distributions to the State of Ohio	305,915
Distributions to Other Governments	91,296
Distributions to Individuals	355,043
Miscellaneous	6,190
Total Deductions	758,444
Net Decrease in Fiduciary Net Position	(13,408)
Net Position Beginning of Year	115,900
Net Position End of Year	\$102,492

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# Note 1 - Description of the Village and the Reporting Entity

The Village of the City of Gallipolis, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio, as well as an adopted Village charter. The Village is directed by a five-member Commission elected at large for four-year terms and a Village Manager appointed by the Commission.

#### Reporting Entity

The financial reporting entity consists of the primary government, component units, and other governmental organizations that are included to ensure the financial statements are not misleading. The primary government of the Village consists of all funds, departments, boards, and agencies that are not legally separate from the Village. For the Village, this includes the departments that provide various services including police and fire protection, recreation (including parks), planning and zoning, street maintenance and repair, water and water pollution control, and general administrative services. These activities are directly controlled by the Commission through the budgetary process and by the Village Auditor and the Village Manager through administrative and managerial requirements and procedures.

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Village is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent upon the Village in that the Village approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. No separate government units meet the criteria for inclusion as a component unit.

The Village is associated with the Gallia Metropolitan Housing Authority, an organization that is defined as a related organization. This organization is presented in Note 14 to the basic financial statements.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). General accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Village's accounting policies.

#### **Basis of Presentation**

The Village's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Government-Wide Financial Statements The statement of net position and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The statements distinguish between those activities that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net position presents the cash balances of the governmental and business-type activities of the Village at year end. The statement of activities compares disbursements with program receipts for each of the Village's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Village is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a cash basis or draws from the Village's general receipts.

Fund Financial Statements During the year, the Village segregates transactions related to certain Village functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The proprietary fund statements report all other receipts and disbursements as nonoperating.

# Fund Accounting

The Village uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds utilized by the Village: governmental, proprietary, and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. The following are the Village's major governmental funds:

**General Fund** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Village for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Court Capital Improvement Capital Projects Fund** This fund was established per ORC 1901.26 for additional funds necessary to acquire and pay for special projects of the Court including the acquisition of additional facilities.

The other governmental funds of the Village account for grants and other resources whose use is restricted or committed to a particular purpose.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

**Proprietary Funds** The Village classifies funds financed primarily from user charges for goods or services as proprietary. The Village's proprietary funds are all classified as enterprise funds and an internal service fund. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the Village's major enterprise funds and internal service fund:

*Water Enterprise Fund* The Water Fund is used to account for the revenues generated from the charges for distribution of water to residential and commercial users of the Village.

**Sewer Enterprise Fund** The Sewer Fund is used to account for the revenues generated from the charges for sanitary sewer services provided to residential and commercial users of the Village.

The other nonmajor enterprise fund of the Village accounts for the receipts generated from the charges for refuse collections to the residential and commercial users of the Village.

*Internal Service Fund* The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the Village on a cost reimbursement basis. The Village's only internal service fund accounts for the operation of the Village's self-insurance program for employee medical reimbursement program.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the Village under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Village's own programs. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The Village's custodial funds account for amounts collected and distributed on behalf of another government or organization. The Village's custodial fund accounts for the municipal court collections that are distributed to the State and various local governments.

#### **Basis of Accounting**

The Village's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Village's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability in incurred. Any such modifications made by the Village are described in the appropriate section in this note.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

# **Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Village Commission may appropriate. The appropriation resolution is the Village Commission's authorization to spend resources and set annual limits on cash disbursements plus encumbrances at a level of control selected by the Village Commission. The legal level of control has been established by the Village Commission at the fund and function level for all funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Village Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate in effect when final appropriations for the year were adopted by the Village Commission.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts in the budgetary statements reflect the first appropriation for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as final budgeted amounts represent the final appropriation amounts passed by the Village Commission during the year.

#### Cash and Cash Equivalents

To improve cash management, cash received by the Village is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through Village records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

The Village has segregated bank accounts for monies held separate from the Village's pooled accounts for Municipal Court operations and the self-insurance program. These depository accounts are presented as "Cash in Segregated Accounts" since they are not deposited into the Village's treasury.

The Village had no investments during the year or at year end.

Interest earnings are allocated to Village funds according to State statutes, grants requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2022 amounted to \$19,119, which includes \$16,872 assigned from other Village funds.

#### Restricted Assets

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by the creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the Village are reported as restricted.

# **Inventory and Prepaid Items**

The Village reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Interfund Receivables/Payables

The Village reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's cash basis of accounting.

#### Employer Contributions to Cost-Sharing Pension Plans

The Village recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### Long-Term Obligations

The Village's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when cash is received, and principal and interest payments are reported when paid.

#### Net Position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes activities involving the Victims of Crime Act (VOCA) Grant and the American Rescue Plan Act Fund.

The Village's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Village Commissioners. Those committed amounts cannot be used for any other purpose unless the Commission removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Assigned Amounts in the assigned fund balance classification are intended to be used by the Village for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Village Commissioners or a Village official delegated that authority by resolution or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

# Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis are as follows:

- 1. Outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than restricted, committed, or assigned fund balance (cash basis).
- 2. Unrecorded cash and interest and segregated accounts are reported on the balance sheet (GAAP) but not on the budgetary basis.

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the cash basis are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Cash Basis	\$85,178
Unrecorded Cash:	
Beginning of Year	1,401
End of Year	(1,735)
Segregated Accounts:	
Beginning of Year	32,086
End of Year	(27,770)
Encumbrances	(54,018)
Budget Basis	\$35,142

#### **Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds for 2022 are presented below:

Court

		Court		
		Capital	Other	
Fund Balances	General	Improvement	Governmental	Total
Nonspendable:				
Unclaimed Monies	\$112,293	\$0	\$0	\$112,293
Cemetery Endowments	0	0	27,442	27,442
Total Nonspendable	112,293	0	27,442	139,735
Restricted for:				
Street	0	0	228,116	228,116
Police	0	0	184,395	184,395
Fire	0	0	274,875	274,875
Cemeteries	0	0	50,374	50,374
Community Environment	0	0	9,547	9,547
Recreation	0	0	58,924	58,924
Court	0	471,273	621,054	1,092,327
Drug Prevention Program	0	0	3,645	3,645
Other Purposes	0	0	140,087	140,087
Total Restricted	0	471,273	1,571,017	2,042,290
Committed for:				
Recreation	0	0	21,215	21,215
Assigned to:				
Purchases on Order	54,018	0	0	54,018
Unassigned:	532,227	0	0	532,227
Total Fund Balances	\$698,538	\$471,273	\$1,619,674	\$2,789,485

#### **Note 5 - Deposits and Investments**

Monies held by the Village are classified by State statute into three categories.

Active deposits are public monies determined to be necessary to meet current demands upon the Village treasury. Active monies must be maintained either as cash in the Village treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Village can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the Village and must be purchased with the expectation that it will be held to maturity.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** Custodial credit risk for deposits is the risk that in the event of a bank failure, the Village will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2022, \$5,475,633 of the Village total bank balance of \$5,909,944 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution.

At year end, the Village had \$992 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the Village and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **Note 6 - Income Taxes**

The Village levies a one percent income tax whose proceeds are placed into the General Fund. The Village levies and collects the tax on all income earned within the Village as well as on incomes of residents earned outside of the Village. In the latter case, the Village allows a credit for income taxes paid to another municipality up to the full amount of the tax owed. Employers within the Village are required to withhold income tax on employee earnings and remit the tax to the Village at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return with the Village.

# **Note 7 - Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the Village. Property tax revenue received during 2022 for real and public utility property taxes represents collections of 2021 taxes.

2022 real property taxes were levied after October 1, 2022, on the assessed value as of January 1, 2022, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2022 real property taxes are collected in and intended to finance 2023.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2022 public utility property taxes which became a lien December 31, 2021, are levied after October 1, 2022, and are collected in 2023 with real property taxes.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

The full tax rate for all Village operations for the year ended December 31, 2022, was \$3.90 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2022 property tax receipts were based are as follows:

Real Property:	
Residential and Agricultural	\$48,253,460
Commercial/Industrial/Mineral	42,254,780
Public Utility Personal Property	3,910,490
Other	201,810
Total Assessed Value	\$94,620,540

#### **Note 8 - Interfund Activity**

#### **Transfers**

During 2022, the following transfers were made:

	Maj	or Funds		
Transfer to	General	Court Capital Improvement	Other Nonmajor Governmental	Total
Major Funds:	_			
General Fund	\$0	\$0	\$939	\$939
Court Capital				
Improvement Fund	0	0	444	444
Other Nonmajor				
Governmental Funds	\$237,858	\$50,000	116,483	404,341
Total all Funds	\$237,858	\$50,000	\$117,866	\$405,724

The above-mentioned transfers were used to move receipts from the fund that Statute or budget requires to collect them to the fund that statute or budget requires to expend them; to use unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; and for debt service requirements.

#### **Interfund Activity**

For governmental activities, interfund activity during 2022 consisted of \$23,000, representing monies repaid to the General Fund that were advanced to the OPWC Repaving Special Revenue Fund in the prior year.

#### Note 9 - Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Village contracts with The Travelers for its coverage as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Property	Limit	Deductible
Real and Personal Property	\$39,759,247	\$1,000
Liability		
Commercial General	6,000,000	0
Employee Benefits	1,000,000	1,000
Law Enforcement	6,000,000	5,000
Public Officials Wrongful Acts	6,000,000	5,000
Auto		
Liability	6,000,000	0
Medical Payments	5,000	0
Uninsured Motorist	100,000	0

There were no significant reductions in coverage from prior years. Settlements have not exceeded coverage in any of the last three years.

The Village pays the State Workers' Compensation System a premium for employee injury coverage based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### **Note 10 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Ohio Public Employees Retirement System

Plan Description - Village employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost of living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lumpsum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Effective January 1, 2022, the Combined Plan is no longer available for member selection.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2022 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
2022 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2022, The Village's contractually required contribution was \$271,571 for the traditional plan.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – Village full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2022 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2022 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The Village's contractually required contribution to OP&F was \$127,397 for 2022.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **Note 11 - Postemployment Benefits**

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS. For those retiring on or after January 1, 2015, the allowance has been determined by applying a percentage to the base allowance. The percentage applied is based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance. Those who retired prior to January 1, 2015, will have an allowance of at least 75 percent of the base allowance.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60. Members in Group A are eligible for coverage at any age with 30 or more years of qualifying service. Members in Group B are eligible at any age with 32 years of qualifying service, or at age 52 with 31 years of qualifying service. Members in Group C are eligible for coverage with 32 years of qualifying service and a minimum age of 55. Current retirees eligible (or who became eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets. the definition of an Other Post Employment Benefit (OPEB) as described in

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2022, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Village's contractually required contribution was \$0 for 2022.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The Village contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2022, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's contractually required contribution to OP&F was \$3,310 for 2022.

#### **Note 12 - Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Governmental Activities:	
General Fund	\$54,018
Court Capital Improvement Fund	231
Nonmajor Governmental Funds	47,674
Total Governmental Activities	101,923
Business-Type Activities:	
Water Fund	53,296
Sewer Fund	6,176
Nonmajor - Sanitation Fund	649
Total Business-Type Activities	60,121
Total	\$162,044

**Note 13 - Long-Term Obligations** 

Changes in long-term obligations of the Village during 2022 were as follows:

Bond Anticipation Notes   From Direct Placements:   2014 Fire Equipment - 6.00%   \$252,577   \$0   \$29,842   \$222,735   \$30,944		Principal Outstanding 12/31/21	Additions	Deductions	Principal Outstanding 12/31/22	Amounts Due in One Year
From Direct Placements:           2002 Fire Station - 4.99%         295,954         0         25,038         270,916         26,304           2011 Various Purpose - 3.91%         1,403,995         0         117,221         1,286,774         121,850           2013 Street Improvement - 3.55%         179,107         0         22,966         156,141         23,789           2016 Parking Lot - 3.65%         32,325         0         8,822         23,503         9,147           2022 2.125% USDA Bond Fire         0         95,000         0         95,000         8,600           Total General Obligation Bonds           From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities         \$2,163,958         \$95,000         \$203,889         \$2,055,069         \$220,634           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water         376,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water         1,054,800         0         42,025         1,012,775         42,446           2013 OWDA - Water Pollution         5,186,095	Bond Anticipation Notes From Direct Placements:					
2011 Various Purpose - 3.91%         1,403,995         0         117,221         1,286,774         121,850           2013 Street Improvement - 3.55%         179,107         0         22,966         156,141         23,789           2016 Parking Lot - 3.65%         32,325         0         8,822         23,503         9,147           2022 2.125% USDA Bond Fire         0         95,000         0         95,000         8,600           Total General Obligation Bonds           From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities           \$2,163,958         \$95,000         \$203,889         \$2,055,069         \$220,634           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water         376,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water         1,054,800         0         42,025         1,012,775         42,446           2013 OWDA - Water Pollution         5,186,095         0         346,899         4,839,196         350,376           2013 OPWC Water Pollution         408,333         0         16,666	$\mathcal{E}$					
2013 Street Improvement - 3.55%         179,107         0         22,966         156,141         23,789           2016 Parking Lot - 3.65%         32,325         0         8,822         23,503         9,147           2022 2.125% USDA Bond Fire         0         95,000         0         95,000         8,600           Total General Obligation Bonds           From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities           \$2,163,958         \$95,000         \$203,889         \$2,055,069         \$220,634           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water         \$76,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water         \$1,054,800         0         42,025         \$1,012,775         42,446           2013 OWDA - Water Pollution         5,186,095         0         346,899         4,839,196         350,376           2013 OPWC Water Pollution         408,333         0         16,666         391,667         8,333		295,954	0	25,038	270,916	26,304
2016 Parking Lot - 3.65%         32,325         0         8,822         23,503         9,147           2022 2.125% USDA Bond Fire         0         95,000         0         95,000         8,600           Total General Obligation Bonds From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water and Sewer Improvements - 0%         \$76,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water Treatment Plant - 1.00%         1,054,800         0         42,025         1,012,775         42,446           2013 OWDA - Water Pollution Control Facility - 1.00%         5,186,095         0         346,899         4,839,196         350,376           2013 OPWC Water Pollution Control Facility - 0%         408,333         0         16,666         391,667         8,333	*	, ,		,		,
2022 2.125% USDA Bond Fire         0         95,000         0         95,000         8,600           Total General Obligation Bonds From Direct Placements           From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities           \$2,163,958         \$95,000         \$203,889         \$2,055,069         \$220,634           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water         \$76,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water         1,054,800         0         42,025         1,012,775         42,446           2013 OWDA - Water Pollution         5,186,095         0         346,899         4,839,196         350,376           2013 OPWC Water Pollution         408,333         0         16,666         391,667         8,333	*		0			
Total General Obligation Bonds From Direct Placements  1,911,381 95,000 174,047 1,832,334 189,690  Total Governmental Activities  \$2,163,958 \$95,000 \$203,889 \$2,055,069 \$220,634   Business-Type Activities: From Direct Borrowings: 2010 OPWC Spruce Street Water and Sewer Improvements - 0% \$76,992 \$0 \$4,052 \$72,940 \$2,026  2013 OWDA - Waste Water Treatment Plant - 1.00% 1,054,800 0 42,025 1,012,775 42,446  2013 OWDA - Water Pollution Control Facility - 1.00% 5,186,095 0 346,899 4,839,196 350,376  2013 OPWC Water Pollution Control Facility - 0% 408,333 0 16,666 391,667 8,333	2016 Parking Lot - 3.65%	32,325	0	8,822	23,503	9,147
From Direct Placements         1,911,381         95,000         174,047         1,832,334         189,690           Total Governmental Activities           \$2,163,958         \$95,000         \$203,889         \$2,055,069         \$220,634           Business-Type Activities:           From Direct Borrowings:           2010 OPWC Spruce Street Water         \$76,992         \$0         \$4,052         \$72,940         \$2,026           2013 OWDA - Waste Water         \$1,054,800         0         42,025         \$1,012,775         42,446           2013 OWDA - Water Pollution         \$5,186,095         0         346,899         4,839,196         350,376           2013 OPWC Water Pollution         408,333         0         16,666         391,667         8,333	2022 2.125% USDA Bond Fire	0	95,000	0	95,000	8,600
Business-Type Activities:         From Direct Borrowings:         2010 OPWC Spruce Street Water         and Sewer Improvements - 0%       \$76,992       \$0       \$4,052       \$72,940       \$2,026         2013 OWDA - Waste Water       1,054,800       0       42,025       1,012,775       42,446         2013 OWDA - Water Pollution       Control Facility - 1.00%       5,186,095       0       346,899       4,839,196       350,376         2013 OPWC Water Pollution       Control Facility - 0%       408,333       0       16,666       391,667       8,333	e e	1,911,381	95,000	174,047	1,832,334	189,690
From Direct Borrowings:         2010 OPWC Spruce Street Water         and Sewer Improvements - 0%       \$76,992       \$0       \$4,052       \$72,940       \$2,026         2013 OWDA - Waste Water       1,054,800       0       42,025       1,012,775       42,446         2013 OWDA - Water Pollution       Control Facility - 1.00%       5,186,095       0       346,899       4,839,196       350,376         2013 OPWC Water Pollution       Control Facility - 0%       408,333       0       16,666       391,667       8,333	<b>Total Governmental Activities</b>	\$2,163,958	\$95,000	\$203,889	\$2,055,069	\$220,634
and Sewer Improvements - 0% \$76,992 \$0 \$4,052 \$72,940 \$2,026 2013 OWDA - Waste Water  Treatment Plant - 1.00% 1,054,800 0 42,025 1,012,775 42,446 2013 OWDA - Water Pollution  Control Facility - 1.00% 5,186,095 0 346,899 4,839,196 350,376 2013 OPWC Water Pollution  Control Facility - 0% 408,333 0 16,666 391,667 8,333	From Direct Borrowings:					
Treatment Plant - 1.00% 1,054,800 0 42,025 1,012,775 42,446 2013 OWDA - Water Pollution Control Facility - 1.00% 5,186,095 0 346,899 4,839,196 350,376 2013 OPWC Water Pollution Control Facility - 0% 408,333 0 16,666 391,667 8,333	and Sewer Improvements - 0%	\$76,992	\$0	\$4,052	\$72,940	\$2,026
Control Facility - 1.00%       5,186,095       0       346,899       4,839,196       350,376         2013 OPWC Water Pollution       408,333       0       16,666       391,667       8,333	Treatment Plant - 1.00%	1,054,800	0	42,025	1,012,775	42,446
Control Facility - 0% 408,333 0 16,666 391,667 8,333	Control Facility - 1.00%	5,186,095	0	346,899	4,839,196	350,376
<b>Total Business-Type Activities</b> \$6,726,220 \$0 \$409,642 \$6.316.578 \$403.181		408,333	0	16,666	391,667	8,333
V. T.	<b>Total Business-Type Activities</b>	\$6,726,220	\$0	\$409,642	\$6,316,578	\$403,181

The Fire Equipment Bond Anticipation Notes, issued on March 15, 2014, in the amount of \$445,000, represents amounts borrowed through direct borrowing for the purchase of a pumper truck and a brush truck. The notes will be retired from property tax receipts in the Fire Levy Special Revenue Fund.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Principal and interest requirements to retire the Fire Equipment Bond Anticipation Notes outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$30,944	\$7,872	\$38,816
2024	32,087	6,729	38,816
2025	33,272	5,543	38,815
2026	34,501	4,315	38,816
2027	35,775	3,040	38,815
2028-2029	56,156	2,068	58,224
	\$222,735	\$29,567	\$252,302

The Fire Station General Obligation Bonds, issued on February 25, 2002, through direct borrowing, in the amount of \$602,000, represents amounts borrowed for the construction of a fire station and will be retired from property tax receipts in the Fire Levy Special Revenue Fund.

Principal and interest requirements to retire the Fire Station General Obligation Bonds outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$26,304	\$13,195	\$39,499
2024	27,633	11,866	39,499
2025	29,029	10,469	39,498
2026	30,495	9,004	39,499
2027	32,036	7,462	39,498
2028-2031	125,419	12,825	138,244
	\$270,916	\$64,821	\$335,737

The Various Purpose Bonds were issued on September 30, 2011, for \$2,342,000 through direct borrowing and matures on December 1, 2031. The bonds were issued for the purpose of acquiring and constructing a new justice center and an auxiliary fire station. The bonds will be retired from property tax receipts and court fees.

Principal and interest requirements to retire the Various Purpose Bonds outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$121,850	\$49,132	\$170,982
2024	126,660	44,322	170,982
2025	131,661	39,322	170,983
2026	136,859	34,123	170,982
2027	142,263	28,720	170,983
2028-2031	627,481	56,448	683,929
	\$1,286,774	\$252,067	\$1,538,841

The Street Improvement Bonds were issued on February 27, 2013, for \$353,175 and matures on December 1, 2028. The bonds were issued for the purpose of paying part of the cost of constructing street and road improvements. The bonds will be retired from general property tax revenues of the Village.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Principal and interest requirements to retire the Street Improvement Bonds outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$23,789	\$5,334	\$29,123
2024	24,641	4,482	29,123
2025	25,524	3,599	29,123
2026	26,437	2,686	29,123
2027	27,385	1,738	29,123
2028	28,365	757	29,122
	\$156,141	\$18,596	\$174,737

The 2016 Parking Lot Bonds, issued on March 31, 2016, in the amount of \$80,000, represents amounts borrowed for the purchase of property and the improvements to the property for the use as a parking lot. The bonds will be retired from property tax receipts in the General Fund.

Principal and interest requirements to retire the 2016 Parking Lot Bonds outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$9,147	\$775	\$9,922
2024	9,484	438	9,922
2025	4,872	89	4,961
	\$23,503	\$1,302	\$24,805

The 2022 USDA Fire Equipment Bonds, issued on September 8, 2022, in the amount of \$95,000, represents amounts borrowed for the purchase of equipment for the fire department. The bonds will be retired from the USDA Community Facility Grant Special Revenue Fund.

Principal and interest requirements to retire the 2022 USDA Fire Equipment Bonds outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$8,600	\$1,941	\$10,541
2024	8,800	1,841	10,641
2025	9,000	1,649	10,649
2026	9,200	1,458	10,658
2027	9,400	1,262	10,662
2028-2032	50,000	3,234	53,234
	\$95,000	\$11,385	\$106,385

The Ohio Public Works Commission (OPWC) Spruce Street Water and Sewer Improvement Loan began draws in 2010 and was obtained to finance the improvements to water and sewer lines on Spruce Street. The loan activity is reflected in the Sewer and Water Enterprise Funds which received the proceeds and will repay the debt.

Principal requirements to retire the OPWC Spruce Street Water and Sewer Improvement Loan outstanding at December 31, 2022, are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Year Ended	
December 31,	Principal
2023	\$2,026
2024	4,052
2025	4,052
2026	4,052
2027	4,052
2028 - 2032	20,261
2033 - 2037	20,261
2038 - 2041	14,184
	\$72,940

The OPWC Water Pollution Control Facility Loan was obtained in 2013 to finance the planning, design, and construction of upgrades to existing wastewater facilities. The loan activity is reflected in the Sewer Enterprise Fund which received the proceeds and will repay the debt.

Principal requirements to retire the OPWC Water Pollution Control Facility Loan outstanding at December 31, 2022, are as follows:

Year Ended	
December 31,	Principal
2023	\$8,333
2024	16,667
2025	16,666
2026	16,667
2027	16,667
2028 - 2032	83,333
2033 - 2037	83,333
2038 - 2042	83,333
2043 - 2046	66,668
	\$391,667

The Village's outstanding OPWC loans from direct borrowings contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the Village's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

The 2013 Ohio Water Development Authority (OWDA) Wastewater Treatment Plant Loan relates to the engineering and design of improvements to the headworks at the wastewater treatment plant. The loan activity is reflected in the Sewer Enterprise Fund which received the proceeds and will repay the debt.

Principal and interest requirements to retire the Wastewater Treatment Plant Loan outstanding at December 31, 2022, are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

Year Ended			
December 31,	Principal	Interest	Total
2023	\$42,446	\$10,022	\$52,468
2024	42,872	9,596	52,468
2025	43,301	9,168	52,469
2026	43,736	8,732	52,468
2027	44,175	8,294	52,469
2028 - 2032	227,602	34,738	262,340
2033 - 2037	239,244	23,097	262,341
2038 - 2042	251,477	10,865	262,342
2043 - 2044	77,922	780	78,702
	\$1,012,775	\$115,292	\$1,128,067

The 2013 OWDA Water Pollution Control Facility Loan relates to the planning, design, and construction of upgrades to existing wastewater facilities. The loan activity is reflected in the Sewer Enterprise Fund which received the proceeds and will repay the debt.

Principal and interest requirements to retire the Water Pollution Control Facility Loan outstanding at December 31, 2022, are as follows:

Year Ended			
December 31,	Principal	Interest	Total
2023	\$350,376	\$47,518	\$397,894
2024	353,889	44,006	397,895
2025	357,437	40,458	397,895
2026	361,020	36,875	397,895
2027	364,639	33,255	397,894
2028 - 2032	1,878,766	110,707	1,989,473
2033 - 2035	1,173,069	20,614	1,193,683
	\$4,839,196	\$333,433	\$5,172,629

The Village's outstanding OWDA loans from direct borrowings contain provisions that in an event of default (1) the amount of such default shall bear interest at the default rate from the due date until the date of payment, (2) if any of the charges have not been paid within 30 days, in addition to the interest calculated at the default rate, a late charge of 1 percent on the amount of each default shall also be paid to the OWDA, and (3) for each additional 30 days during which the charges remain unpaid, the Village shall continue to pay an additional late charge of 1 percent on the amount of the default until such charges are paid.

The Village's overall legal debt margin was \$7,880,088, with an unvoted debt margin of \$3,149,061 at December 31, 2022.

# **Note 14 - Related Organization**

The Gallia Metropolitan Housing Authority is a nonprofit organization established to provide adequate public housing for low income individuals and was created pursuant to State Statutes. The Authority is operated by a five member board. Two board members are appointed by the Village, one member is appointed by the Gallia County Probate Court Judge, one member is appointed by the Gallia County Common Pleas Court Judge, and one member is appointed by the Gallia County Commissioners. The Authority receives funding from the U.S. Department of Housing and Urban Development. The Board sets its own budget and selects its own management, and the Village is not involved in its management or operation. The Village is not financially accountable for the Authority.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **Note 15 - Contingencies**

#### Grants

The Village receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims through December 31, 2022, will not have a material adverse effect on the Village.

#### Litigation

The Village is not currently party to pending litigation seeking damages and/or injunctive relief as confirmed by the Village Solicitor.

# **Note 16 - Asset Retirement Obligation**

Ohio Revised Code Section 6111.44 requires the Village to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the Village would be responsible to address any public safety issues associated with their waste water treatment facilities. Due to the Village's application of the cash basis of accounting, this long-term obligation is not reported as a liability in the financial statements.

#### **Note 17 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During 2022, the City received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The impact on the City's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.